

Message Text

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ACTION IO-14

INFO OCT-01 ISO-00 AF-10 ARA-16 EA-11 EUR-25 NEA-14 RSC-01

SAJ-01 ACDA-19 OMB-01 CIAE-00 DODE-00 PM-07 H-03

INR-11 L-03 NSAE-00 NSC-07 PA-04 PRS-01 SP-03 SS-20

USIA-15 SAM-01 TRSE-00 DRC-01 /189 W
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R 301609Z AUG 74

FM AMEMBASSY OSLO

TO SECSTATE WASHDC 8645

INFO AMEMBASSY COPENHAGEN

USMISSION GENEVA

AMEMBASSY HELSINKI

AMEMBASSY PHNOM PENH

AMEMBASSY REYKJAVIK

AMEMBASSY SEOUL

AMEMBASSY STOCKHOLM

USMISSION USUN NY

AMEMBASSY LISBON

C O N F I D E N T I A L SECTION 1 OF 2 OSLO 4007

E.O. 11652: GDS

TAGS: PFOR UNGA NO

SUBJECT: AMBASSADOR SCHAUFLE'S CONSULTATIONS IN OSLO

REF: (A) STATE 184584 (B) OSLO 4025 (OCT 31, 1973)

1. SUMMARY: AMBASSADOR SCHAUFLE DISCUSSED MAJOR ISSUES EXPECTED TO ARISE AT FORTHCOMING UNGA WITH KEY FOREIGN MINISTRY OFFICIALS AUGUST 28. NORWEGIAN SIDE, REPRESENTED BY FOREIGN MINISTRY DIRECTOR GENERAL FOR POLITICAL AFFAIRS VIBE, NORWEGIAN UN PERMREP ALGARD AND UN AFFAIRS BUREAU CHIEF VRAALSEN, STRESSED APPRECIATION FOR OPPORTUNITY TO EXCHANGE VIEWS IN OSLO (WE STRONGLY CONCUR) AT AN ESPECIALLY APPROPRIATE MOMENT AS FOREIGN MINISTER FRYDENLUND PREPARED TO JOIN HIS NORDIC COUNTERPARTS IN REYKJAVIK. THERE
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APPEAR TO BE NO MAJOR DEPARTURES FROM PAST NORWEGIAN

UN POLICIES IN THE OFFING. MOST SIGNIFICANT POINT WAS
EXPRESSION OF NORWEGIAN UNHAPPINESS AT NOT BEING
ASKED TO CONTRIBUTE TO PEACE KEEPING FORCES ON CYPRUS AND
FEAR OF HAVING RESULTANT FRUSTRATION EXPLOITED HERE BY VOCAL
LEFTIST ENEMIES OF NATO. END SUMMARY.

2. FOLLOWING ARE HIGHLIGHTS OF EXCHANGE OF VIEWS ON
THE MAJOR ISSUES:

A. CONSENSUS/STEAMROLLER. AMBASSADOR SCHAUFELLE
EMPHASIZED US ADHERENCE TO PRINCIPLE OF TRUE CONSENSUS, IE
UNANIMITY WITH ONLY MINOR RESERVATIONS. REFERRING TO
RECENT PROBLEMS US HAD ENCOUNTERED IN THIS AREA, AMBASSADOR
EMPHASIZED THERE IS NO CONSENSUS WHEN ONE PARTY HAS SERIOUS
RESERVATIONS AND THAT UNDER FUTURE CIRCUMSTANCES OF THIS
NATURE, WE WOULD NOT BE DENIED A VOTE. VIBE EXPRESSED
SYMPATHY FOR US POSITION AND SAID NORWAY SHARED OUR
UNHAPPINESS OVER ECOSOC VOTE AND WAS PARTICULARLY DIS-
APPOINTED WITH FOLLOW-UP. NONETHELESS, NORWAY FAVORS
TRADITIONAL DECISION BY REAL CONSENSUS AND HOPES THIS
WILL CONTINUE IN EQUITABLE FASHION.

B. US ROLE AT UN. NORWEGIANS WERE PARTICULARLY
GRATIFIED TO LEARN THAT US INTENDS TO PLAY A MORE ACTIVE
AND POSITIVE ROLE AT UN. WHEN ASKED TO ELABORATE ON REASONS
BEHIND THIS CHANGE IN APPROACH, AMBASSADOR RESPONDED THAT
SENTIMENT FOR MORE DYNAMIC US ROLE HAD BEEN BUILDING
FOR SOMETIME AND THAT US IS ANXIOUS TO INCREASE POLICY
EFFECTIVENESS IN UN FORUM.

C. KOREA. AMBASSADOR REVIEWED US POLICY ON UNITED
NATIONS COMMAND (A SECURITY COUNCIL ISSUE), STATIONING
OF "FOREIGN" FORCES (A US-SOUTH KOREAN BILATERAL ISSUE),
PREJUDICIAL NATURE OF ITEM NOW ON AGENDA AND OUR PRE-
FERENCE TO HAVE KOREAN PROBLEMS RESOLVED THROUGH DIRECT
NEGOTIATIONS BETWEEN THE TWO KOREAS. NORWEGIANS BELIEVE
NORTH KOREA NOT AT ALL ANXIOUS TO RESUME DIALOGUE BUT
SEE SOUTH KOREA MAKING SERIOUS ERROR IN RENEWING MEMBER-
SHIP APPLICATION AND INEVITABLY REVEALING THEIR WEAKNESS
IN SC. VIBE SUGGESTED US CONSIDER URGING SOUTH KOREA TO
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FOREGO ANY ACTION ON REAPPLICATION.

D. CAMBODIA. IN RESPONSE TO STATEMENT OF IMPORTANCE
US ATTACHES TO PRESERVING PRESENT CAMBODIAN GOVERNMENT'S
SEAT IN UN, VIBE REITERATED WELL KNOWN NORWEGIAN NON-
RECOGNITION OF ANY CAMBODIAN REGIME AND INTENTION TO
CONTINUE TO ABSTAIN UNTIL FLUID SITUATION THERE AND
ELSEWHERE IN INDOCHINA BECOMES CLEARER. ASKED IF THIS

ABSTENTION POLICY WOULD PREVENT NORWAY FROM SUPPORTING A POSITIVE RESOLUTION ENCOURAGING NEGOTIATIONS BETWEEN THE TWO SIDES, VIBE REPLIED NO, PROVIDED THAT THE RESOLUTION DID NOT PREJUDICE THE QUESTION OF REPRESENTATION IN ANY WAY. ALGARD ADDED THAT ATMOSPHERE AT TIME RESOLUTION INTRODUCED AND WHO SPONSORED RESOLUTION COULD INFLUENCE NORWEGIAN POSITION.

E. SOUTH AFRICA. NORWAY WILL CONTINUE TO FIRMLY OPPOSE EXPULSION WHICH CONTRAVENES SACRED UNIVERSALITY PRINCIPLE. VIBE INDICATED NORDICS SHARE SAME VIEW ON THIS ISSUE.

F. PORTUGAL AND PORTUGUESE AFRICA. IN LIGHT OF GON'S INSISTENT PAST CRITICISM OF LISBON, VIBE SAID FOREIGN MINISTER FRYDENLUND THIS TIME MOST ANXIOUS TO BE FAIR AND AVOID HUMILIATING PORTUGUESE. WHILE NORWEGIANS DO EXPECT A RESOLUTION ON PORTUGUESE TERRITORIES, VIBE SAID A DEMOCRATIC PORTUGAL IS AS IMPORTANT TO NORWAY AS AN INDEPENDENT AFRICAN STATE.

G. NAMIBIA. NEITHER SIDE EXPECTS ANY SIGNIFICANT NEW INITIATIVES. THE NORWEGIANS MADE CASE FOR US JOINING THE COUNCIL ON NAMIBIA AND AMBASSADOR SCHAUFELER SUMMARIZED REASONS WHY US NOT PREPARED TO DO SO AT THIS TIME.

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C O N F I D E N T I A L SECTION 2 OF 2 OSLO 4007

H. CYPRUS/PEACEKEEPING. SEVERAL ASPECTS OF CYPRUS SITUATION AND UN PEACEKEEPING FUNCTION AROSE AT MEETING AND NORWEGIANS' COMMENTS REVEALED GREAT IMPORTANCE NORWAY ATTACHES BOTH TO RESOLUTION OF CRISIS AND TO ROLE FOR NORWEGIAN CONTINGENT IN PEACEKEEPING FORCES ON CYPRUS.

2. PROBLEM OF NORWEGIAN STAND-BY FORCES FIRST AROSE AFTER MIDDLE EAST WHEN FAILURE TO ACCEPT PROMPTLY VOLUNTEERED AND IMMEDIATELY AVAILABLE NORWEGIAN CONTINGENT CAUSED CONSIDERABLE DISAPPOINTMENT AND SOME BITTERNESS. BOTH VIBE AND ALGARD AGAIN RAISED SPECTRE OF SERIOUS ANTI-NATO RAMIFICATIONS THAT COULD RESULT FROM FEELING THAT NATO MEMBERSHIP IS PARALYZING NORWAY IN THIS MOST SIGNIFICANT UN FUNCTION AND PREVENTING NORWAY FROM CONTRIBUTING TO WORLD PEACE EFFORT. AMBASSADOR SCHAUFLE SUGGESTED
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THAT WE ALLOW CYPRUS SITUATION TO SUBSIDE BEFORE CAREFULLY INVESTIGATING FEASIBILITY OF NORWEGIAN PEACEKEEPING CONTINGENT. COMMENT: (WE CONTINUE TO BELIEVE THAT ALGARD AND TO A LESSER EXTENT VIBE TEND TO EXAGGERATE THE POTENTIAL ANTI-NATO ANGLE HERE (SEE REF. B). THERE HAS BEEN NO EVIDENCE IN THE PRESS, PARLIAMENT OR THROUGH OUR PERSONAL CONTACTS TO SUBSTANTIATE THEIR VIEW AT TIME OF MIDDLE EAST WAR OR NOW IN WAKE OF CYPRUS CONFLICT. OF COURSE NORWEGIAN PARTICIPATION IN PEACEKEEPING FORCES IN CYPRUS WOULD END THE STRONG DISAPPOINTMENT FELT HERE AND PERMANENTLY PRE-EMPT AND DEFUSE ANY ATTEMPT BY LEFTIST POLITICAL ELEMENTS TO POINT UP CONFLICT BETWEEN NORWEGIAN NATO AND UN MEMBERSHIPS.

AMBASSADOR SCHAUFLE REVIEWED US POSITION ON REIMBURSEMENT OF PEACEKEEPING FORCES STRESSING OUR PREFERENCE FOR A SCALE RELATED TO ACTUAL COSTS AND OUR STRONG OPPOSITION TO ANY COUNTRY PROFITING FROM PEACEKEEPING OPERATIONS. WHILE VIBE BELIEVES RACIAL ASPECT WILL MAKE IT TOUGH TO UPHOLD PRESENT FINANCIAL ARRANGEMENTS, NORWAY DOES SUPPORT PRINCIPLE OF COST-RELATED REIMBURSEMENT.

ON QUESTION OF UN GUIDELINES, AMBASSADOR SCHAUFLE

ASKED NORWAY TO PROD SOVIETS TO FOCUS ON PROBLEM SO THAT
A BROAD DRAFT, OMITTING CONTROVERSIAL SUBJECTS, COULD BE
COMPLETED. VIBE AGREED.

I. FOREIGN MINISTER'S ADDRESS. VIBE CONFIRMED
THAT FOREIGN MINISTER FRYDENLUND WILL BE ADDRESSING THE
UNGA ON SEPTEMBER 24. WE UNDERSTAND HE WILL CONCENTRATE
ON THE CENTRAL NORWEGIAN CONCERN, HUMAN RIGHTS, WITH
SPECIAL REFERENCE TO ABOLITION OF TORTURE.
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